

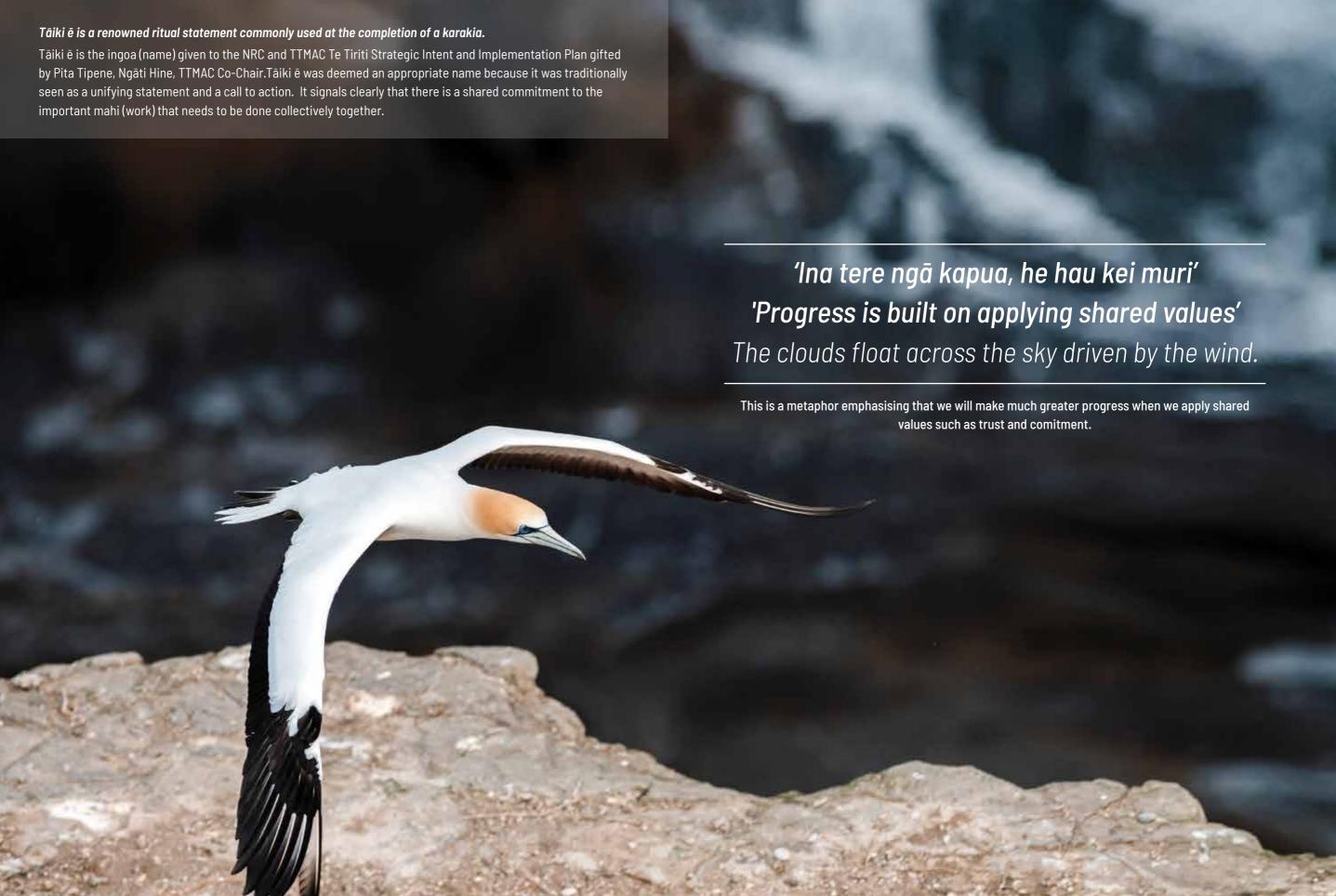
# TĀIKI Ē

Northland Regional Council and Te Taitokerau Māori and Council Strategic Intent Te Tiriti Strategy and Implementation Plan

# **TTMAC**

Te Taitokerau Māori and Council







Te Kaunihera ā rohe o Te Taitokerau / Northland Regional Council (NRC) and Te Taitokerau Māori and Council Committee (TTMAC) are committed to giving effect to their responsibilities to tāngata whenua of Te Taitokerau under Te Tiriti o Waitangi.

In giving effect to their responsibilities, together NRC and TTMAC will be active Te Tiriti partners, by developing and maintaining a meaningful relationship with tāngata whenua of Te Taitokerau, by providing appropriate support, resourcing, timeframes and processes to ensure that tāngata whenua have a long-term influential role in future planning and decision making for the region.

NRC and TTMAC acknowledge the relationship between He Whakaputanga and Te Tiriti. He Whakaputanga is not referenced in Te Tiriti, however the two documents together are essential to understanding the position of tāngata whenua in Te Taitokerau. While two distinct partners, each bringing their own perspective to the table, it is recognised that tāngata whenua of Te Taitokerau and NRC share common aspirations in regard to the environmental, social, cultural and economic future of the region.

Since its inception in 2014, TTMAC has had a significant role in positively progressing

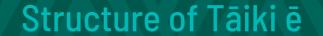
NRC's responsiveness and relationship with tāngata whenua of Te Taitokerau. Developed in partnership, Tāikī ē represents TTMAC and NRC's main document to clearly set out its commitment to honour Te Tiriti. The purpose of Tāiki ē is to provide a clear roadmap towards giving effect to Te Tiriti obligations and to make NRC and TTMAC accountable in achieving them. Tāiki ē will form an integral part of the allocation of resources and budgets to achieve identified key priorities, mainly through the Annual Plan and Long Term Plan process.

NRC and TTMAC acknowledge that there are other groups, agreements and relationships, such as with Te Kahu o Taonui (TKoT), Mana Whakahono a Rohe agreements and Memorandum of Understandings, that NRC has that are separate to TTMAC. NRC and TTMAC also acknowledge iwi and hapū traditional rights within their rohe and their direct relationship with NRC. Tāiki ē does not override those existing relationships and agreements.

"The purpose of Tāiki ē is to provide a clear roadmap towards giving effect to Te Tiriti obligations and to make NRC and TTMAC accountable in achieving them."









Tāiki ē is divided into two sections. The first section outlines the Strategic Intent for TTMAC working in partnership with NRC. This includes an overall vision Te Pae Tawhiti | Vision 2040 and Te Kaupapa | Mission Statement. Ngā Whainga | Desired Goals underpinned by Ngā Tikanga | Values.

Values are then provided for five key focus areas:

- » Capacity and capability;
- » Māori representation;
- » Water/marine;
- » Climate crisis; and
- » Economic development.

Our vision for the future is only as good as the actions we set in place to achieve it.

The second section of Tāiki ē outlines a clear Implementation Plan to be taken to achieve the shared outcomes identified in the Strategic Intent. Further explanatory text and detail for the Implementation Plan is provided at the rear of this document.

"Our vision for the future is only as good as the actions we set in place to achieve it."





#### Timeframe

Actions include timeframes within which it is expected those actions will be progressed (starting from when the Implementation Plan is adopted):

- » Underway means that the action is actively being implemented, with further work required.
- » Commence within 12 months means that the action has commenced within 12 months of adoption of the Implementation Plan and there is a commitment to a completion date.
- » Years 1-3 means that the action has been completed within three years of adoption of the Implementation plan [insert date 3 years from adoption date for Tāiki ē].
- » For Actions 27-31, the start date for the stated timeframe shall be [insert adoption date for Tāiki ē].

### Long Term Plan and Annual Plan funding

Actions are listed in terms of whether budget is already allocated or not, or not required. This will help guide NRC to seek funding in the Annual Plan or Long Term Plan to be able to implement these actions. It must be acknowledged that if unbudgeted actions do not receive future Annual Plan or Long Term Plan funding then they will need to be discussed further between NRC and TTMAC to understand why funding was not received and what further action may be taken.

#### Monitoring and review

Tāiki ē is designed to be iterative and will evolve over time in response to new challenges and opportunities. Tāiki ē shall be reviewed:

- » Every three years for efficiency and effectiveness of achieving the Te Taitokerau Māori and Council Committee (TTMAC) Strategic Intent Te Pae Tawhiti | Vision 2040 and Te Kaupapa | Mission Statement (see above) and Northland Regional Council's (NRC) Te Pae Tawhiti - Our Vision 2021-2031 and whether specific actions have been adequately implemented.
- » Reviewed within six months of any Long Term Plan.
- » At any time, following a special request from TTMAC or full council.
- » It is anticipated that annual progress updates will be provided at TTMAC meetings by council staff or Chief Executive to show continual progress towards achieving Tāiki ē.





# Strategic Intent 2021 - 2040

#### Ngā Tikanga | Values

Titiro atu ki ngā taumata o te moana - Always remain strategic in our approach/intent/view

Mahi tahī tutuki noa - Identifying opportunities, increased collaboration and completion of projects

Me whakatau mā roto i te kōrero - Resolution through conversation Kaitiakitanga - Dedicated stewardship by tāngata whenua of Te Taitokerau

#### Te Pae Tawhiti | Vision

He whenua haumoko Land that is bountiful He wai mā

Water that is pure and healthy He iwi whai ora

People that are flourishing

# Te Kaupapa | Mission

He iwi tahi tātou kia ora ai te taiao. Kāwanatanga and Rangatiratanga work together for the wellbeing of the environment.

# Ngā Whainga | Desired Goals

# **Capacity and Capability**

Capability

Tāngata whenua are supported to give effect to their aspirations in council decisions and operations.

Capacity

Tāngata whenua are adequately resourced to participate in council decisions and operations. 03

Tāngata whenua and council work in a Te Tiriti o Waitangi partnership to achieve their shared goals.

Te Ao Māori

Te Ao Māori is inherent in mahi relating to climate crisis and its impacts.

# **Climate Crisis**

Advocacy

Tāngata whenua and council work together in the development of climate crisis policy.

Partner with tangata whenua by providing support and resources to prepare for and address the effects of the climate crisis.

# **Māori Representation**

Te Tiriti o Waitangi Is upheld and embraced.

**Decision Making** 

Tāngata whenua are equitably represented in all council decisions and operations.

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Resourcing

Tāngata whenua are equitably resourced to contribute to council decisions and operations.

# **Economic Development**

Whai Rawa

Council advocates for and supports economic development for tangata whenua.

Whai Mana

Tāngata whenua self-reliance and self-determination is supported by council.

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Whai Oranga

Economic growth is compatible with the protection and enhancement of ecological, spiritual and cultural values of tāngata whenua.



NOTE In the context of He Whakaputanga me Te Tiriti o Waitangi: The significance and meaning of 'He iwi tahi tātou' (we are two people, one nation), as was used by Governor Hobson in 1840 at

# Water/Marine

The mauri of water is protected, restored and improved.

Mātauranga

Information/knowledge is gathered and collated to better understand and improve the health of water.

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Mana o te Wai Partner with tangata whenua to give effect to Te Mana o te Wai.

- 1. Establish Te Tiriti o Waitangi Health Check and Review Framework by:
- a. carrying out an independent review of council's obligations and performance against
   Te Tiriti o Waitangi performance standards utilising the Te Arawhiti Framework in a
   Taitokerau context;
- b. identifying and implementing priority areas for improvement based on Te Tiriti o Waitangi Health Check;
- c. reporting to and seeking views and input of TTMAC and councillors as part of the review;
- d. review the implementation of the recommendations annually; and
- e. undertaking a full Te Tiriti o Waitangi Health Check every two years.
- 2. Continue developing a Tāikī ē (NRC Te Tiriti o Waitangi Strategy and Implementation Plan) that includes, as a minimum:
- a. what it means for NRC to uphold its Te Tiriti o Waitangi obligations (e.g., what will success look like) and how NRC will live them through decision-making and operations;
- b. NRC's overarching positions are clearly articulated on important matters such as transfer of powers under the resource management legislation, payment for kaitiaki, recognition of mātauranga Māori\* and tāngata whenua participation in decision making; and
- c. incorporate the findings and recommendations of Te Tiriti o Waitangi Health Check.
- 3. Support and increase the uptake of the development of lwi and Hapū Environmental Management Plan (IHEMP) by:
- a. allocating existing staff time towards assisting iwi and hap  $\bar{\rm u}$  with b and c below;
- b. developing a bespoke communication plan for increasing awareness and visibility of existing or future funding and support for IHEMPs, including targeting communications to iwi, hapū and whānau networks (including reaching out to specific iwi and hapū who may need extra support); and
- c. increasing the amount of funding and staff capacity in the 2024-2034 Long Term Plan to respond to the potential increase in shared work programmes.

Who	Timeframe	Budgeted
NRC in partnership with TTMAC	Underway	Budgeted: \$25,000 per year following to carry out an independent 'health check' of council's Te Tiriti o Waitangi obligations, and \$100,000 a year from 2022/23 for implementation of any findings.
NRC in partnership with TTMAC, supported with engagement with TKoT, iwi and hapū	Commence within 12 months	Budgeted: \$250,000 per year from Annual Plan 2023/24.
NRC in partnership with iwi and hapū	Underway Years 1-3 for (a) to (c)	Budgeted: \$30,000 per year from 2022/23 Target 2024-2034 Long Term Plan. Additional NRC FTE may also be required.

- 4. Support and increase the uptake of Mana Whakahono-ā-rohe agreements and commitments made within them by:
- a. allocating existing staff time towards assisting iwi and hapū with b, c and d below;
- b. making it clear that NRC is open to receiving invitations and having discussions regarding entering into a Mana Whakahono-ā-rohe process with iwi and hapū.
- c. developing a bespoke communication plan for increasing awareness and visibility of existing or future funding and support for Mana Whakahono-ā-rohe, including targeting communications to iwi, hapū and whānau networks (including reaching out to specific iwi and hapū who may need extra support); and
- d. increasing the amount of funding and staff capacity in the 2024-2034 Long Term Plan to respond to the potential increase in shared work programmes.
- 5. Support and increase the number of Māori Resource Management Act Hearing Commissioners by:
- a. developing and implementing a consistent process and policy for:
  - i. the identification of suitable candidates by tāngata whenua to become certified resource management hearing commissioners;
  - ii. establishing when Māori commissioners will be utilised in council RMA resource consent and plan change decisions and operations;
  - iii. how iwi and hapū will be consulted on the appointment of hearings commissioners within their rohe; and
- b. provide a dedicated funding stream to support the formal certification of Māori commissioners;
- c. identifying external funding sources (e.g., central government or territorial authorities) to maximise opportunities for tangata whenua; and
- d. identifying cohorts of whānau, hapū and iwi to complete the training to encourage a supportive learning experience.
- 6. Ensure the delivery of targeted educational noho (training programmes) on resource management processes by:
- a. developing and implementing a programme in particular areas of interest with TTMAC (e.g., Ngā Whainga of TTMAC Strategic Intent); and
- b. allocating existing or new staff time towards delivering the programme and providing targeted assistance to whānau, hapū and iwi through council's RMA processes.

Who	Timeframe	Budgeted
NRC in partnership with iwi and hapū	Underway Years 1-3 for (a) to (d)	Budgeted: \$30,000 per year from 2021/22 Target 2024-2034 Long Term Plan. Additional NRC FTE may also be required.
NRC in partnership with TTMAC	Years 1-3	Incorporated in current budget allocated to RMA Wānanga \$20,000. As noted in clause 8.4 Akoranga – Training in Mana Whakahono-ā-rohe.
NRC in partnership with TTMAC, and iwi, hapū and whānau	Commence within 12 months	Budgeted: RMA Noho \$20,000 per year.

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- 7. Taking into account the existing tools and models available, develop and fund a culturally appropriate council environmental monitoring programme that:
- a. addresses iwi and hapū interests and concerns in the monitoring of the environment;
- b. includes the incorporation of mātauranga Māori, tikanga Māori and recognition of the role of tāngata whenua as kaitiaki;
- c. recognises and provides for any cultural monitoring tools endorsed by iwi and hapū;
- d. is consistently implemented as a component of NRC environmental monitoring and reporting practices and processes; and
- e. is reviewed and updated every three years for its effectiveness and efficiency.
- 8. Taking into account the existing tools and models available, develop and fund a culturally appropriate programme that enables and supports tangata whenua to undertake their own freshwater monitoring aspirations that:
- a. addresses iwi and hapū interests and concerns in the monitoring of the environment;
- b. includes the incorporation of mātauranga Māori, tikanga Māori and recognition of the role of tāngata whenua as kaitiaki;
- c. recognises and provides for any cultural monitoring tools endorsed by iwi and hapū;
- d. is consistently recognised and incorporated where appropriate as a component of NRC environmental monitoring and reporting practices and processes; and
- e. is reviewed and updated every three years for its effectiveness and efficiency.
- 9. Review, update and embed how NRC delivers its regulatory services to ensure regulatory activities (e.g. resource consents and compliance monitoring) are undertaken in a culturally appropriate manner and seek to include iwi and hapū to the greatest extent possible, including by:
- a. developing an efficient and consistent framework for notifying and involving iwi and hapū with resource consent applications;
- b. providing suitable opportunities for iwi and hapū to provide feedback within statutory timeframes;
- c. taking into account the following:
  - i. The legislative constraints of the RMA;
  - ii. Where legislative conflicts arise, advocate for change to central government in accordance with Action 12 of this Implementation Plan.
- d. committing funding to consistently resource iwi and hapū for undertaking this work.

Who	Timeframe	Budgeted
NRC in partnership with TTMAC	Years 1 - 3	Budgeted: \$20,000 per year to support environmental monitoring by tāngata whenua.
NRC in partnership with iwi and hapū	Underway	Budgeted: \$250,000 22/23 within the Te Mana o te Wai fund (specific purpose and allocation yet to be confirmed).
NRC in partnership with TTMAC	Commence within 12 months for (a) - (c); and Years 1-3 (d)	(a) – (c) Underway with \$30,000 committed to fund the review to be completed by December 2023. (d) – Underway.

- 10. Advocate where appropriate, actively support, local and regional education providers, businesses and institutions to address existing skills shortages by:
- a. engaging with tangata whenua involved in existing projects to identify skills shortages in priority areas for NRC and TTMAC to focus on (e.g., planning, environmental monitoring);
- b. identifying programmes and opportunities that deliver education programmes in priority areas for NRC and TTMAC; and
- c. identifying opportunities to develop work programmes that fill skills shortages in priority areas for NRC and TTMAC.
- 11. Ensure tangata whenua are consistently resourced to participate in governance, decision-making and operational activities by:
- a. reviewing different funding models used elsewhere in Aotearoa that could be applied, adapted and enhanced in Te Taitokerau;
- b. taking into account the findings of (a), develop and implement an agreed methodology and policy regarding consistent resourcing of tangata whenua.
- 12. Support iwi and hapū in their endeavours to obtain further funding and support through external sources (e.g., central government or territorial authorities). Specific actions could include:
- a. allocating existing staff time and resources towards assisting iwi and hap $\bar{u}$  in applying for funding; and / or
- b. creating a new role and employing someone dedicated to assisting iwi and hapū in applying for funding.
- 13. Undertake joint advocacy to central government on agreed priorities and interests, including on new legislation and initiatives such as the Future of Local Government Reforms, by:
- a. establishing the agreed priorities areas with TTMAC (e.g., water/ marine, climate crisis and economic development);
- b. developing and implementing an agreed process with TTMAC to effectively and efficiently respond and advocate on behalf of Te Taitokerau on the agreed priority areas identified in (a).
- 14. Collaborate with, and advocate to other territorial authorities (such as Auckland Council (AC) and Whangārei, Kaipara and Far North District Councils) where there are cross-boundary overlaps and duplication for iwi and hapū to improve and streamline engagement processes and resourcing where possible.

Note: For example Kaipara Moana Remediation

Who	Timeframe	Budgeted
NRC in partnership with iwi, hapū, TTMAC and supporting external education providers, businesses and institutions	Years 1-3	Underway.
NRC in partnership with TTMAC, and the Crown	Commence within 12 months for 11(a); and years 1-3 for 11(b).	Budgeted: Funding can be allocated from the \$250,000 Tāiki ē implementation funding from 2023/24 Annual Plan.
NRC	Years 1-3	Underway – within existing resources. Allocate Tāiki ē funding to implement recommendations. Kaiawhina roles to assist with iwi/hapū funding in partnership with council.
NRC, TTMAC, iwi and hapū, Far North District Council (FNDC), Whangārei District Council (WDC), Kaipara District Council (KDC)	Commence within 12 months	Within existing resources.
NRC, FNDC, WDC, KDC and AC	Years 1-3	Within existing resources.

#### 15. Identify opportunities within legislation for tangata whenua members of TTMAC to:

- a. join or participate in other council governance structures; and
- b. where appropriate, have formal voting rights on sub-committees.

# 16. Deliver specific projects within agreed priority areas of interest (e.g. water/marine, climate crisis, economic development) to tangata whenua and NRC by:

- a. undertaking a stocktake of existing projects and work programmes being progressed with the agreed priority areas of interest;
- b. establishing and implementing a joint TTMAC and NRC work programme that identifies new opportunities for joint projects; and
- c. seeking resourcing through the 2024 2034 Long Term Planning cycle.

# 17. Develop and embed a cultural awareness and competency framework for councillors, staff and relevant consultants and contractors that includes, at a minimum:

- a. creating an induction process that explains the cultural context of Te Taitokerau, recognising that each hapū have their own tikanga;
- b. presents the importance of Te Tiriti o Waitangi / and He Whakaputanga / The Declaration of Independence to NRC in all activities; and
- c. provides an understanding of and empathy for tikanga Māori (e.g., mauri, kaitiakitanga and mātauranga).

#### 18. Invest in building tangata whenua capacity and capability, by:

- a. reviewing council's existing scholarship/internship programme to ensure that it supports the following outcomes:
  - i. tāngata whenua undertaking their role as kaitiaki; or
  - ii. Increasing tāngata whenua participation in jobs that are directly relevant to Council's activities; or
  - iii. Includes governance training, such as associateships.
- b. maintaining and increasing where appropriate in the 2024-2034 Long Term Plan, scholarship/internship programmes for tāngata whenua who whakapapa to Te Taitokerau iwi/hapū.

Who	Timeframe	Budgeted
NRC in partnership with TTMAC	Commence within 12 months	Within existing resources. TTMAC budgeted for participation and attendance at meetings - \$125,000 per year from 2023/24 Annual Plan.
NRC in partnership with TTMAC	Years 1-3	Underway within existing resources.
NRC in partnership with TTMAC	Underway; and review within 12 months	Within existing resources.
NRC in partnership with TTMAC	Underway	Budgeted: Six scholarships at \$4,000 per year (three specifically for Māori who whakapapa to Taitokerau), with a summer internship at \$11,000 per scholarship recipient from within existing resources.

- 19. Develop an engagement policy and framework that formalises engagement procedures with iwi and hapū on Annual Plan, Long Term Plans, Regional Planning, and Regional Policy Statements.
- 20. Develop and maintain a digital tāngata whenua contacts database that spatially identifies indicative iwi and hapū rohe boundaries that can be utilised to guide engagement processes (e.g. resource consents), that:
- a. takes into account overlapping iwi and hapū boundaries;
- b. recognises the sensitivity and accuracy of information; and
- c. uses the best available information (e.g., within IHEMPS); and mātauranga).
- 21. Investigate and identify opportunities for the transfer or delegation of decision-making powers or operations (e.g., pursuant to section 33 of the Resource Management Act 1991) in areas of interest/concern to iwi and hapū, by:
- a. identifying actions needed by NRC to implement the transfer or delegation and how these will be implemented; and
- b. providing assistance (e.g., staff assistance or funding support to engage an independent facilitator) to the iwi or hapū that are seeking the transfer or delegation.
- 22. Ensure the successful ongoing implementation of Māori constituencies by:
- a. promoting and raising awareness of Māori seats and encouraging Māori to stand for local government; and
- b. engaging with iwi and hapū to undertake a review of Māori constituencies within the first triennium following implementation to measure success and the representativeness of the constituencies.
- 23. Providing ongoing support to ensure an equitable and culturally safe working environment for councillors.
- 24. Review council procurement policies and processes to ensure fair and equal opportunities for tangata whenua consultants and contractors to obtain council contracts.

Who	Timeframe	Budgeted
NRC in partnership with TTMAC	1-3 years	Underway within existing resources.
TTMAC, iwi and hapū with support and facilitation from NRC and Te Puni Kōkiri and the Māori Land Court	Underway; and completed within 12 months	Budgeted: Funding can be allocated from the \$250,000 Tāiki ē implementation funding from 2023/24 Annual Plan.
NRC in partnership with TTMAC	1-3 years	Underway within existing resources.
NRC in partnership with TTMAC, iwi and hapū	Already underway and completed within Years 1-3	Budgeted: \$20,000 allocated in governance budget for 22(a).
NRC in partnership with TTMAC	Ongoing	Within existing resources.
NRC in partnership with TTMAC	1-3 years	Underway within existing resources.

- 25. Identify opportunities in council activities for tangata whenua consultants and contractors to apply for council contracts by:
- a. promoting and raising awareness of Māori seats and encouraging Māori to stand for local government; and
- b. engaging with iwi and hapū to undertake a review of Māori constituencies within the first triennium following implementation to measure success and the representativeness of the constituencies.
- 26. During each review of the Annual Plan or Long Term Plan, consider and implement appropriate financial and other support for specific actions outlined in this Implementation Plan.
- 27. Continue to support the active involvement of tangata whenua in the Freshwater Planning Instrument for Te Taitokerau under the National Policy Statement for Freshwater Management by:
- a. acknowledging the special relationship tāngata whenua have with wai, and te mana me te mauri o te wai;
- b. ensuring that NRC exercise its role and functions to give effect to this special relationship; and
- c. giving effect to the recommendations in Ngā Roimata o Ngā Atua Report.
- 28. Support tangata whenua to address the effects of the climate crisis and strengthen the resilience of their communities to natural hazard events by:
- a. identifying opportunities for tangata whenua led approaches to:
  - i. mitigating the adverse effects of the climate crisis;
  - ii. immediately respond to adverse weather events and natural hazards within their rohe; and
  - iii. recover from adverse weather events and natural hazards within their rohe; and
- b. implementing priority actions in Ngā Taumata o Te Moana Implementation Plan and Taitokerau Climate Adaptation Strategy;
- c. supporting advocacy associated with the Taitokerau Resilience Action Plan; and
- d. providing resources and mandate for local Māori leaders to support community safety and wellbeing before, during and after natural hazard events.

Who	Timeframe	Budgeted
NRC	1-3 years	Within existing resources.
NRC	1-3 years and ongoing	Within existing resources.
NRC in partnership with TTMAC, iwi and hapū and the Crown	1-3 years and ongoing	Budgeted: Annually \$250,000 is set aside in the current LTP 2021 – 2031 for the Te Mana o te Wai Fund. Within existing resources.
NRC in partnership with TTMAC, iwi and hapū, other councils and the Crown	1-3 years and ongoing	Budgeted and underway within existing resources. Further budget required to fully implement the action.

- 29. Ensure strong tāngata whenua self-reliance and self-determination through sustainable economic development by:
- a. supporting tangata whenua to develop and implement their own economic development plans; and
- b. co-designing regional plans for economic development in Te Taitokerau (e.g. Te Taitokerau Economic Action Plan, and Te Rerenga) and ensuring that these include clear, measurable and achievable actions.
- 30. Support tāngata whenua aspirations associated with marine environmental protection and economic development opportunities by:
- a. Identifying opportunities for tāngata whenua led approaches (e.g., customary practices such as rahui) within Taitokerau to:
  - i. Identify and implement marine protected areas;
  - ii. Undertake restoration and enhancement programmes within the coastal marine areas;
  - iii. Review and implement marine biosecurity policies and measures; and
  - iv. Progressing with culturally and ecologically appropriate economic development opportunities within the coastal marine area (e.g., aquaculture activities).
- 31. Develop, monitor and report on a key performance indicator framework to assess NRC delivery of outcomes for tangata whenua against Ngā Whainga within the Strategic Intent.

Who	Timeframe	Budgeted
Northland Inc in partnership with Northland councils, the Crown, iwi and hapū and public/private entities	1–3 years and ongoing	Unbudgeted. Further budget required to fully implement the action.
NRC and Northland Inc in partnership with TTMAC, iwi and hapū and the Crown (e.g., Ministry for Primary Industries)	1-3 years and ongoing	Budgeted: \$50,000. Further budget required to fully implement the action.
NRC in partnership with TTMAC	1–3 years and ongoing	Within existing resources.



Northland Regional Council 0800 002 004 info@nrc.govt.nz nrc.govt.nz

**TTMAC** 

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